



BERKELEY CENTER
FOR HEALTH TECHNOLOGY

Public and Private Health Insurance Pricing for Innovative and Expensive Drugs in the U.S.

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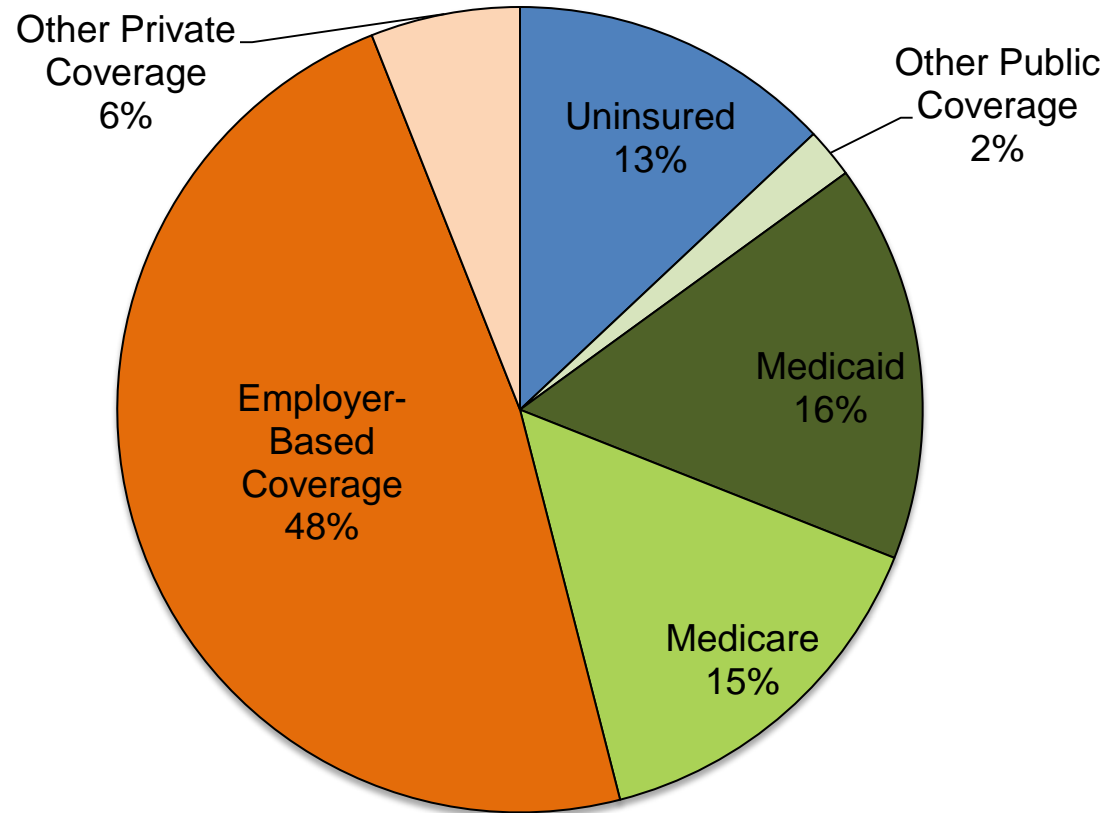
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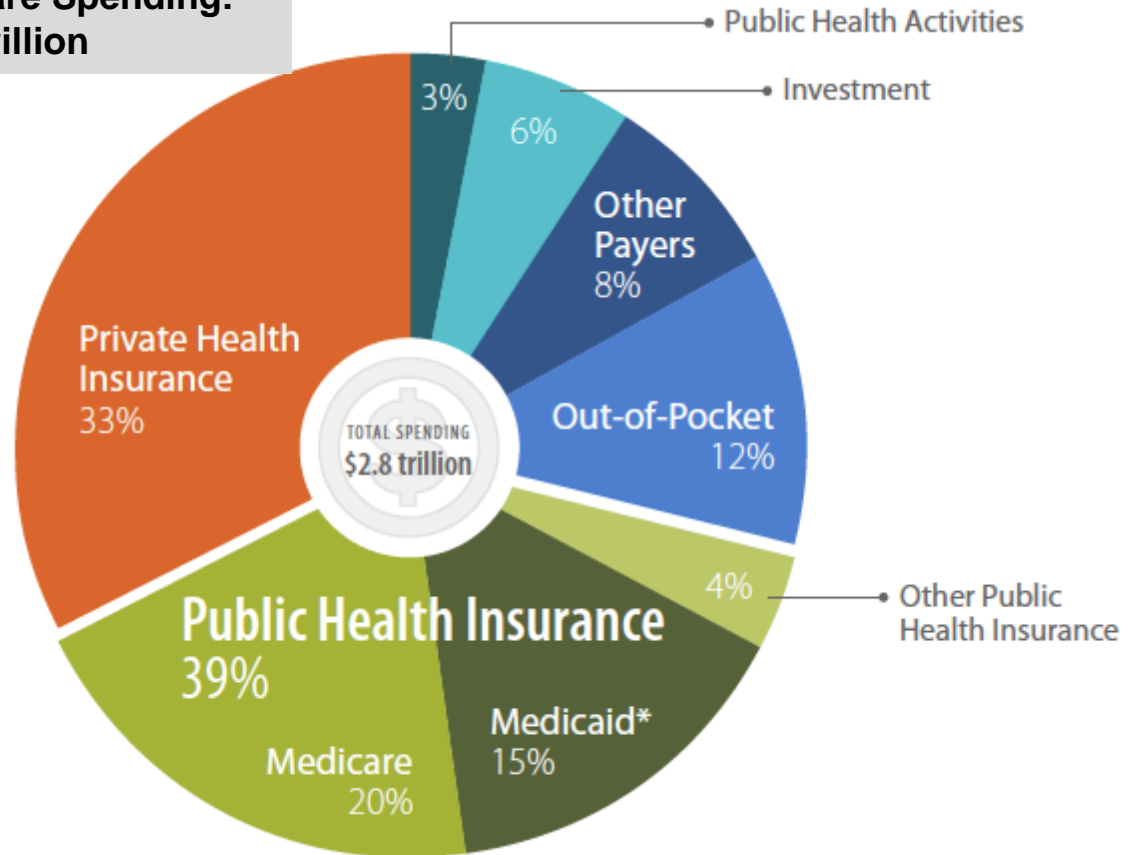
Distribution of Health Insurance in 2013 (Total US Population 315 million)



Source: The Henry J. Kaiser Family Foundation, State Health Facts (2013)

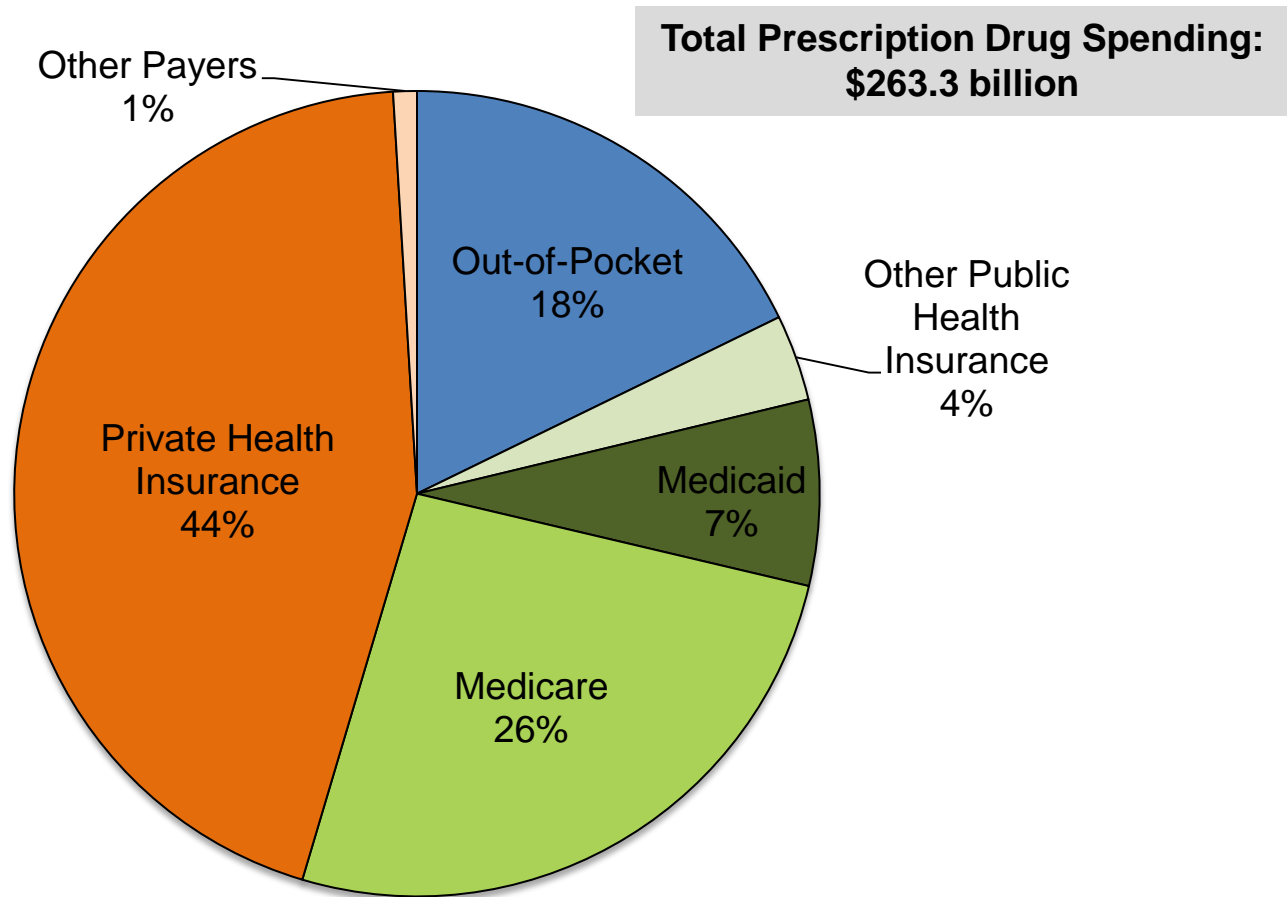
U.S. Health Expenditures by Type of Payer (2012)

**Total Health Care Spending:
\$2.8 Trillion**



Source: California Healthcare Foundation, Health Care Costs 101, 2014 Edition

U.S. Prescription Drug Expenditures by Type of Payer (2012)



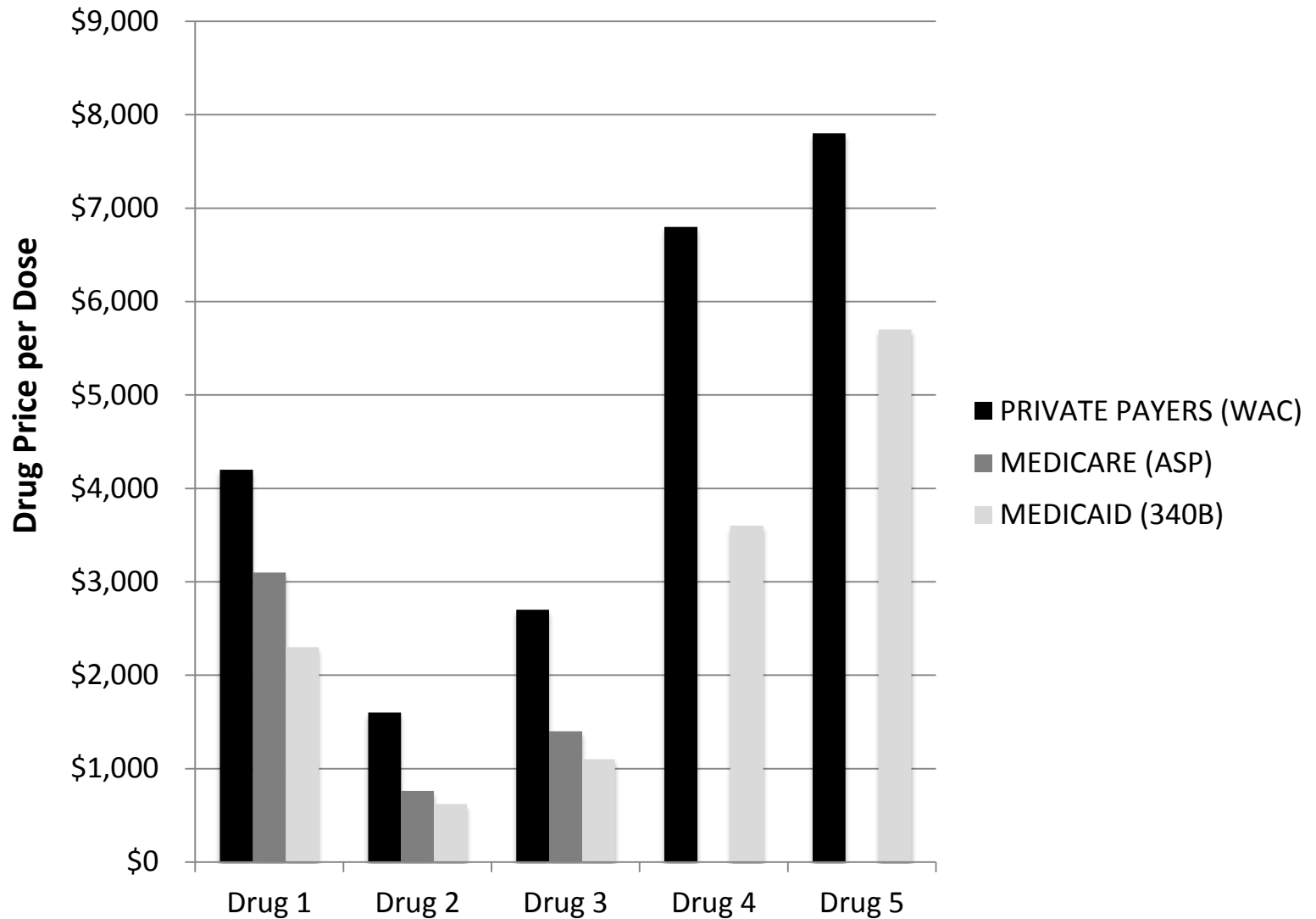
Source: California Healthcare Foundation, Health Care Costs 101, 2014 Edition

Three Drug Pricing Regimes

1. Negotiated prices for private insurers
 - Private insurers (and PBMs) negotiate prices with manufacturers
 - The outcome (price) depends on the characteristics of the drug and of the organizations
2. Mandated prices for public programs
 - Public and quasi-public programs pay discounted prices, with the extent of the discount varying across program
 - The price paid by public programs thus is linked to the prices negotiated by private purchasers, with a discount
3. Pricing debate for Medicare (the largest buyer)
 - Public payer currently bases reimbursement on prices paid by private payers, but in considering shift to reference pricing and/or mandatory discounts



Private Payer, Public Program, and Medicare Prices for Selected Cancer Drugs

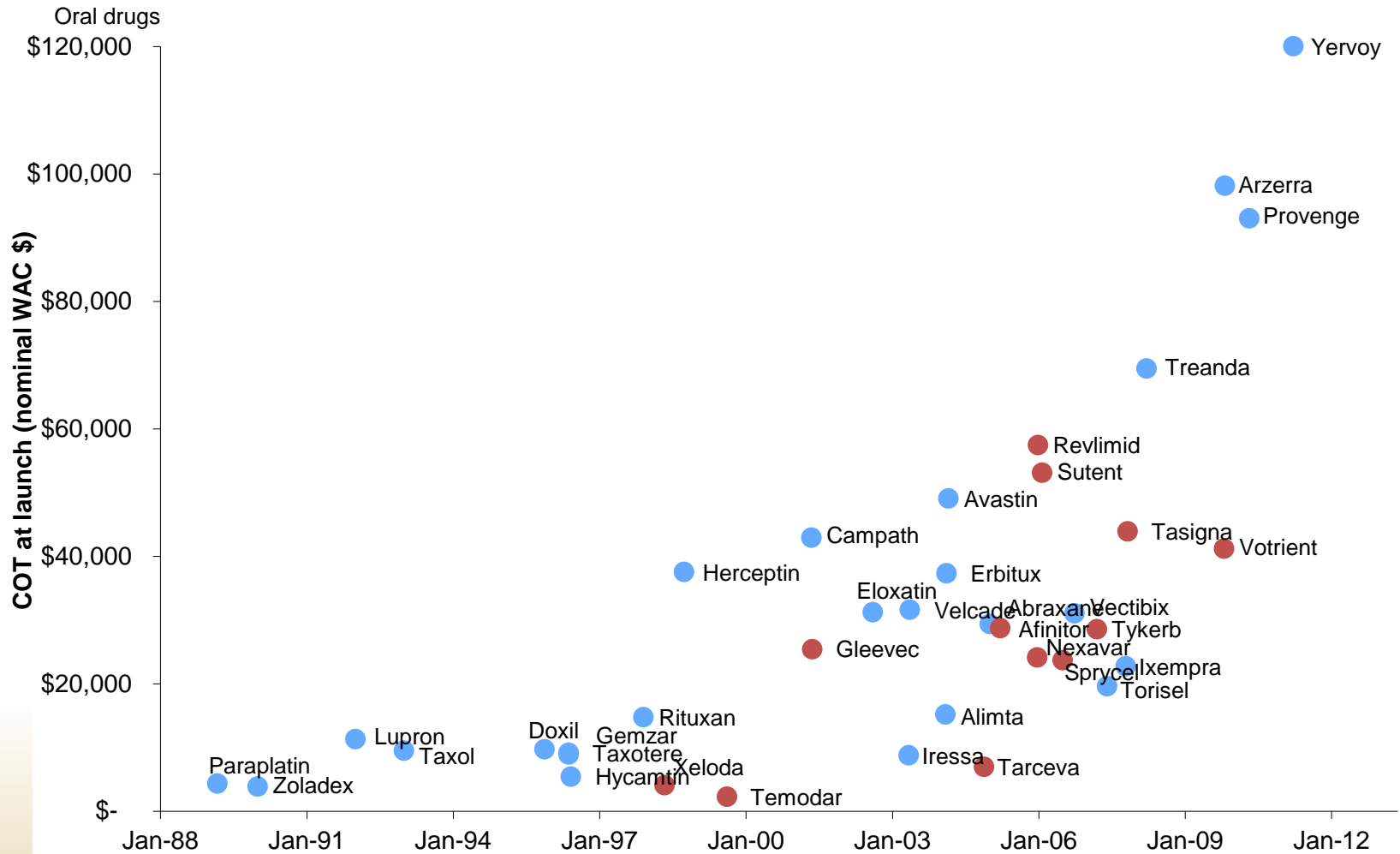


1. Negotiated Pricing for Private Insurers

- Private insurers and PBMs negotiate prices with pharmaceutical manufacturers
 - Level of price depends on extent of therapeutic substitution
 - Generics priced at 80% discount from brand
 - Preferred brands priced below list price, with differential depending on extent of competition
 - There is no competition and discounting for therapeutically unique products
 - By state regulation and the ACA, insurers must cover all drugs within 5 protected classes, including oncology
 - This implies they have no leverage to obtain discounts



Private Insurer Prices for Cancer Drugs

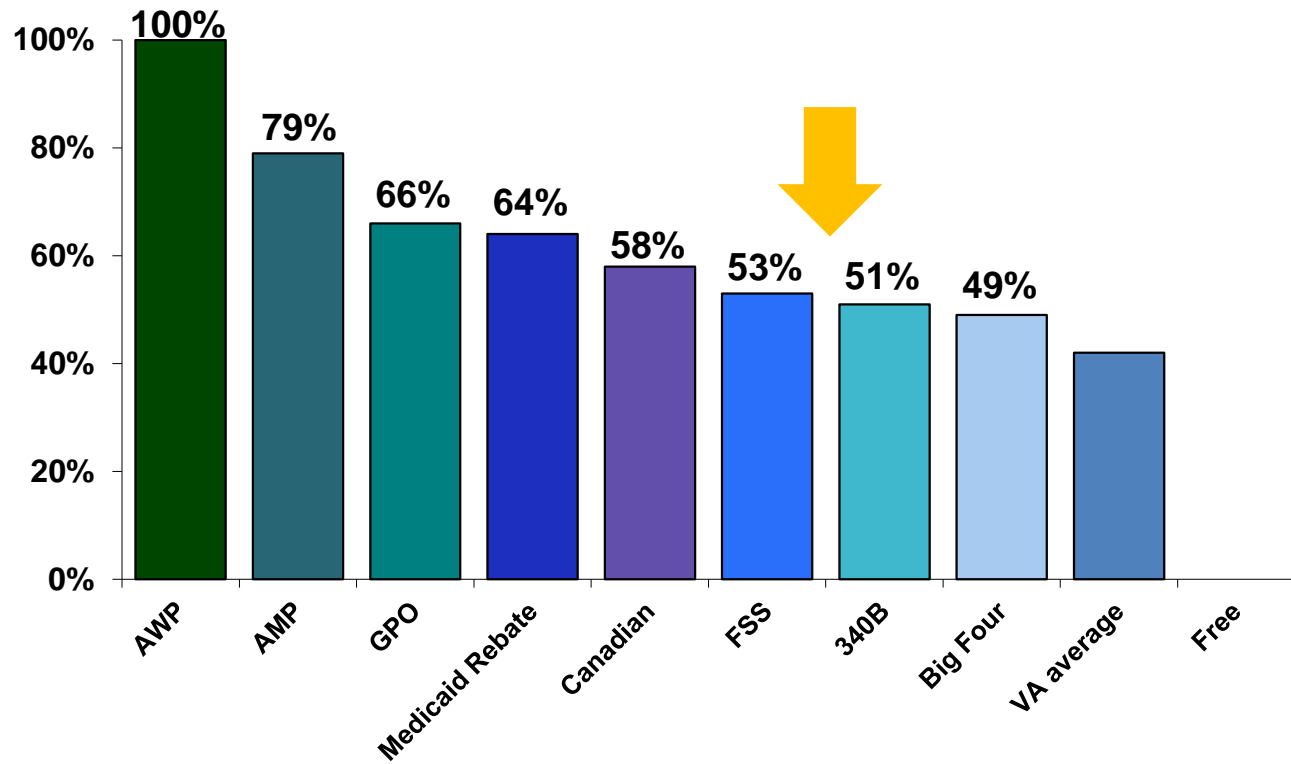


2. Mandatory Discounts for Public Programs

- Medicaid (66 million members)
 - 23% rebate, plus negotiated discounts
- Safety net, cancer hospitals (340B)
 - 23-75% discount on infused drugs, expanding to ambulatory drugs obtained in retail settings
- Federal programs (Veterans, DoD, etc.)
 - Federal supply schedule: minimum 26% discount

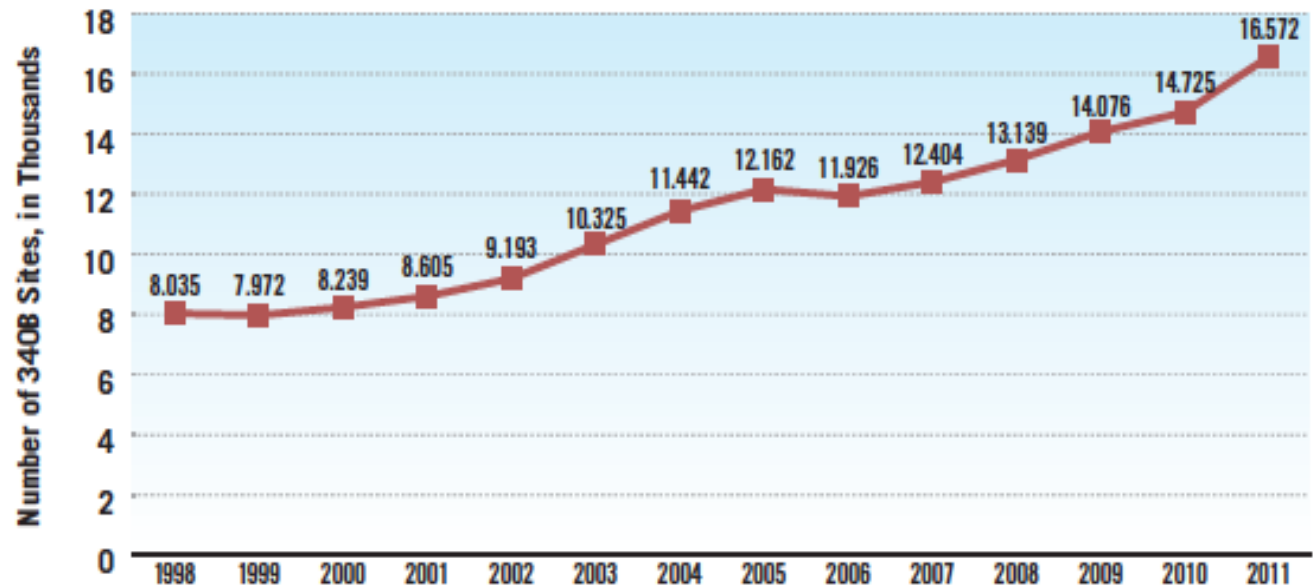


Mandated Discounts



Spread of Mandated 340B Discounts

Figure 2: Historical Growth in 340B Enrollment, 1998–2011 (as of July of Each Year)



Source: Avalere Health analysis of HRSA 340B enrollment files.

- Number of hospitals participating has tripled from 591 to 1,673 since 2005. The number of sites has grown 4x to 4,426
- 340B drug purchases totaled \$6B in 2010 and are expected to grow to \$12B by 2016 (Berkeley Research Group)

Medicare: The Largest Payer

- Medicare covers 54 million citizens aged 65+ and is responsible for most drug expenditures in oncology
- It has two separate programs for drugs
- Part B covers office-administered (infused) drugs, mostly biologics but also infused chemotherapy
 - This program is administered directly by the government
- Part D covers oral and self-injected drugs obtained from pharmacies, including oral oncology drugs
 - This program is administered by private insurance firms



Pricing for Office-Infused Drugs (Part B)

- Medicare Part B reimburses physicians and hospitals for drugs that are administered directly to patients
 - Physicians and hospitals purchase from manufacturers. They earn a profit margin between the price they pay for the drug and the reimbursement they receive.
- Medicare reimbursement formula: average selling price (ASP) plus 4% administrative fee
- ASP is the average of prices paid by private insurers, net of discounts and rebates



Pricing for Oral Drugs (Part D)

- Medicare Part D covers oral and subcutaneous (SQ) drugs obtained in retail pharmacies (not administered in a physician's clinic or a hospital)
- Patients select a private insurer for drug coverage; this insurer negotiates prices with drug firms
- The purchasing of oral and SQ drugs is fragmented among many private insurers
- Private Part D insurers are mandated to cover all oncology drugs and have no power to reduce prices



Mandated Price Discounts for Medicare?

- Medicare has linked its prices to those paid by the private insurers, implying high expenditures
- Some budget analysts propose Medicare prices be linked, instead, to the discounted prices paid by Medicaid
- This could happen in stages:
 - Extend Medicaid discount to prices paid by Medicare for beneficiaries who are low income
 - Extend Medicaid discount to private Medicare (Part D) plans for oral and injected drugs

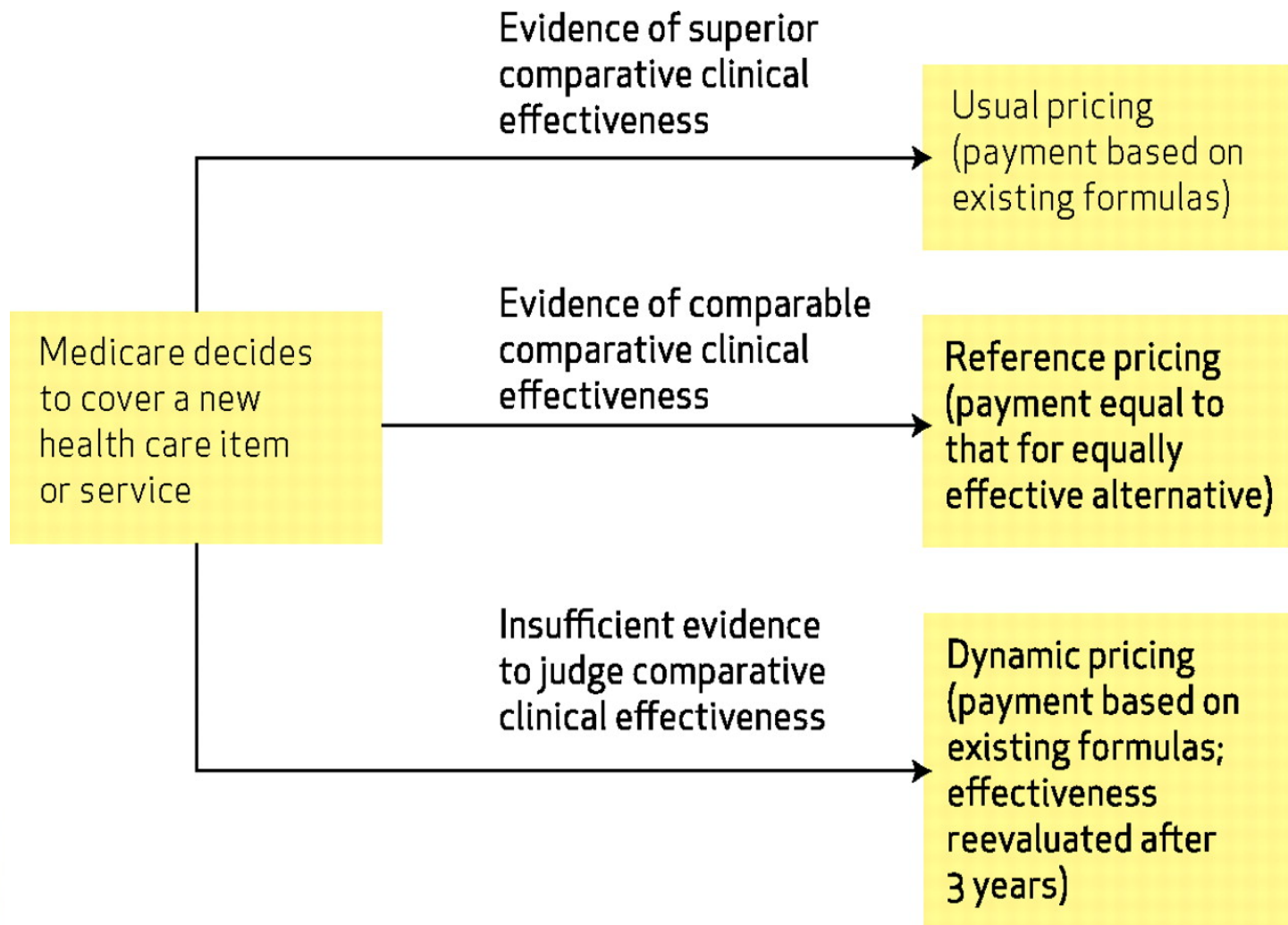


Value-based Pricing for Medicare?

- Other analysts propose that the prices paid by Medicare be based on the incremental clinical value offered by new drugs
- If a new drug cannot prove superiority to existing drugs, it is priced at the lowest level paid by Medicare for an equivalent drug
 - It would no longer be linked to private insurer prices through the ASP mechanism
- This would require enhanced use of comparative effectiveness data



Proposed Medicare Price based on Comparative Effectiveness Research (Pearson and Bach 2010)



Pearson S D , and Bach P B Health Aff 2010;29:1796-1804

Conclusion

- US pays the highest drug prices in the world, but changes are coming
 - Expansion of Medicaid discounts to more providers, patients
 - Debate over mandated discounts for Medicare
 - Increased price pressures from private insurers in the face of therapeutically equivalent drugs
- Firms with breakthrough innovations will receive premium prices, but will need to better document comparative clinical and cost performance
- The bar is rising



PURCHASING MEDICAL INNOVATION



THE RIGHT TECHNOLOGY, FOR THE
RIGHT PATIENT, AT THE RIGHT PRICE

JAMES C. ROBINSON

Purchasing Medical Innovation analyzes the market and policy dynamics of health care technology, with a focus on the Food and Drug Administration (FDA), insurers, physicians, hospitals, and consumers themselves. The goal is to help the buyers, sellers, and users improve the value of medical technology: better performance at lower cost.