Explaining Hospital Prices and Profits : Medicare Cost Shifting or Market Concentration?

James C. Robinson

Kaiser Permanente Professor of Health Economics Director, Berkeley Center for Health Technology University of California, Berkeley

OVERVIEW

- 2 competing theories of hospital prices and profits
 - Medicare cost shifting
 - MedPAC: medical arms race
- Data and methods
- Results
 - Hospital costs per patient admission
 - Commercial revenues per patient admission (prices)
 - Commercial contribution margins
 - Medicare contribution margins
 - Implications for theories of prices and profits

The facts to be explained

- Hospital costs: high and rising
- Hospital market concentration: high and rising
- Payment rates to hospitals
 - Commercial: high and rising
 - Medicare: low(er) and rising (less) rapidly
 - Profits (contribution margins) for hospitals
 - Commercial: positive
 - Medicare: negative
 - What explains this pattern?

Model One: Medicare cost shifting

- The theory:
 - Medicare underpays hospitals relative to true costs incurred by hospitals for Medicare patients
 - Hospitals therefore increase prices to commercially insured patients
- Implicit assumption: hospitals have latent bargaining leverage with commercial insurers that they bring into play when needed
 - Hospital <u>costs</u> are not determined by market structure
- Implication: Medicare underpays hospitals (negative margins) and is at fault for high prices charged to commercial plans ('cost shifting')

Model Two: MedPAC (medical arms race)

- The theory (Stensland et al, Health Affairs May 2010):
 - Hospitals in concentrated local markets increase prices to commercial insurers because they can
 - They cannot increase prices to Medicare
 - These higher revenues permit hospitals to put less effort into cost control (allow the medical arms race)
 - Medicare revenues fall below these higher costs and hence Medicare margins are low or negative
- Implicit assumption: hospital costs respond to market structure, are not exogenous
- Implication: Hospital market concentration, not Medicare cost shifting, drive commercial prices, which drives costs and Medicare margin losses

Tests to distinguish the models

- Concentration and commercial prices
 - MedPAC and cost shift models <u>both predict positive association</u> (but with different views on causality)

Concentration and commercial margins

- MedPAC: weak positive association (commercial revenues dissipated to cover higher costs)
- Cost shift: <u>strong positive association</u> (hospital uses commercial margins to subsidize care for Medicare)
- Concentration and **costs**
 - MedPAC: <u>positive association</u> (arms race)
 - Cost shift: <u>no association</u> (costs exogenous)
- Concentration and Medicare margins
 - MedPAC: <u>negative association</u> (higher costs due to higher commercial prices and revenues; hence lower Medicare margin)
 - Cost shift: <u>no association (costs, Medicare revenues exogenous)</u>

6

Data

- Patient records from 61 hospitals in 8 states (2008)
 - Angioplasty with stent (n=4474)
 - Cardiac valve replacement (n=1731)
 - Pacemaker insertion (n=3156)
 - Defibrillator (ICD) insertion (n=1187)
- Outcome variables: costs per admission, commercial payments, commercial margins, Medicare margins
- <u>Patient</u> level data: demographics, diagnoses, comorbidities, complications, discharge destination
- <u>Hospital</u> level data: surgical volumes, teaching status, bed size, wage levels
- <u>Market</u> level data: HHI of concentration for Hospital Referral Regions (from Dartmouth Atlas patient flow data)

Average Price (Payment) Per Patient Admission

	Angioplasty with Stent	Valve Replacement	Pacemaker Insertion	Defibrillator Insertion
Commercially Insured	\$25,109	\$72,262	\$23,354	\$52,824
Medicare Insured	\$15,444	\$50,245	\$16,548	\$37,276
"Cost Shift" Controlling for Patient, Hospital, and Market Characteristics	\$9,943	\$24,895	\$5,870	\$14,509
R ²	0.26	0.33	0.28	0.27

Bivariate Correlations between Hospital <u>Cost</u> Per Patient and Other Hospital Characteristics

	Angioplasty with Stent	Valve Replacement	Pacemaker Insertion	Defibrillator Insertion
Market Concentration	++	+++	+++	+++
Commercial Revenue /Admission	+++	+++	+++	+++
Commercial Margin	+++	+++	+++	+++
Medicare Margin				
N	4,474	1,731	3,156	1,187
+: p-value < 0.1				

++: p-value < 0.1

Multivariate Determinants of Hospital <u>Costs</u> per Patient Admission (all patients)

	Angioplasty with Stent	Valve Replacement	Pacemaker Insertion	Defibrillator Insertion
Market Concentration	NS	+++	+++	++
R ²	0.31	0.67	0.47	0.40

Multivariate Determinants of Hospital <u>Prices</u> (Payment) per Commercial Patient Admission

	Angioplasty with Stent	Valve Replace	Pacemaker Insertion	Defibrillator Insertion
Market Concentration	++	NS	+++	+
R ²	0.24	0.25	0.32	0.27

Multivariate Determinants of Hospital Profit (Contribution Margin) on Commercial Patients

	Angioplasty with Stent	Valve Replacement	Pacemaker Insertion	Defibrillator Insertion
Market Concentration	++	NS	+++	NS
R ²	0.17	0.16	0.20	0.18

Multivariate Determinants of Hospital Profit (Contribution Margin) on Medicare Patients

	Angioplasty with Stent	Valve Replacement	Pacemaker Insertion	Defibrillator Insertion
Market Concentration	NS			
R ²	0.28	0.28	0.20	0.27

Implications for Theories of Hospital Prices

- Hospitals in consolidated markets exhibit:
 - Higher costs (medical arms race)
 - Higher prices for commercial insurers (leverage)
 - Higher profits (margins) from commercial insurers
 - Lower profits (margins) from Medicare
- MedPAC model receives strong support
 - Hospitals in concentrated markets charge higher commercial prices, which facilitates cost growth, which leads to negative Medicare margins
- Cost shift model receives only weak support
 - Cannot explain strong role of local market structure on hospital pricing, costs, margins